

Implementation

7. IMPLEMENTATION

Relationship of this Plan to Other Planning Documents

This plan is directly related to many other planning documents that have been created in the past and are likely to be created in the future. During the creation of the 2008 version of the Comprehensive Plan, we incorporated ideas and projects that were included in plans from 1996 through 2006. We have requested that agencies and departments in Allegany County provide their updates or newly devised plans to be integrated into this revision. Where possible, important ideas from other documents have been absorbed into this document. Many of these are included in the appendices. It is also expected that there are direct tie-ins from documents that we are unaware of at this time, as they have been created by other agencies that have not been fully involved with this plan's development. Copies of some documents will be included in the official appendices and available on the website www.alleganyplanning.com

OVERVIEW OF IMPLEMENTATION

In order to be a strong, vital community we must have strong and sustainable infrastructure, utilities, communication and transportation, as well as adequate financial resources at all government levels. All projects are subject to the SEQR process, if needed, during their respective implementation.

The following chart outlines what we believe to be appropriate first steps toward successful implementation of this Comprehensive Plan. The lead agencies, departments, and other entities necessary for completing various aspects of the Plan are delineated in the chart.

Accomplishing a few important tasks in the first months or first years of the Plan will provide the momentum and confidence necessary to undertake larger and more ambitious projects. The Board of Legislators should assign these tasks to the appropriate agencies or departments immediately following the adoption of this Plan. A review of the accomplishments in the County and tracking of new project ideas will be undertaken by the County Planning Board twice per year with a summary included in their Annual Report to the Board of Legislators.

ACCOMPLISHMENTS

The Comprehensive Plan was approved in 2008 and since that time, a number of projects have been successfully undertaken. The following list is a snapshot of many of the projects that have been undertaken and completed or are on-going activities since the first Plan was developed. This list was current as of January 2013.

Accomplishments that have occurred since 2008 in Allegany County:

- Applied for and undertook a five-County NYSERDA funded Sustainability Planning project called Cleaner, Greener Communities.
- Wellsville - 417 East Water Grant funding applied for and some received.
- Belmont Sewer Plant rebuilt and updated to modern standards.
- Updated and changed the Transit [Bus] system with new routes, more efficient schedules to accommodate the ridership, new marketing, training programs and services.
- Created a Transportation Task Force for mobility needs.
- Improvements to the WNY&PA RR line including bridge rebuilding, bank erosion repairs and rail replacement.
- Installed a new Water Main through the Town of Caneadea to the Belfast Town line and connected to the Belfast water system.
- Completed a Preliminary Engineering Plan for sewer system from Swain to Canaseraga.
- Secured monies for Crossroads Waterline and Development - Crossroads Water Bond financing established.
- Southern Tier West RPDB Communications grant assisted with the installation of new internet towers to provide service to residential and businesses through wireless broadband internet.
- Completed a Communications Service Survey, Study and Plan in 2012.
- Alfred University athletic facilities expansion including new softball field, and field house.
- BP Cleanup in Wellsville of the Sinclair Oil Refinery Superfund Site and the construction of new trails and wetlands on the site.
- Completion of two major Hazard Mitigation projects on the Genesee River in Scio and Belfast.
- Created a revision and update of the Hazard Mitigation Plan 2010 – 2015.
- Developed, with Genesee River Wilds, three large informational kiosks and installed at three new River Access Parks.
- Genesee River Wilds organized and incorporated. Their projects include Access Parks, informational brochures, events and the development of a Watershed Recreational & Open Space Plan.
- Three historical markers have been installed in Wellsville.
- History Roundtable group was created.
- Allegany County Historical Society group reorganized and rejuvenated.
- New ATV Park and 60+ miles of trails at Tall Pines located at the Kent Farms properties.
- New mountain biking trails at Swain Resort thereby making this an all-season resort.
- New housing development and accommodations at Swain Resort.
- Significant expansion of the Houghton College Athletic facilities including new playing fields for baseball, softball and new indoor facilities.
- Swain Ski Center retained and renovated with new owners.
- Triple Divide Trail System Plan was developed to create a trailway and blueways system stretching from Lake

Ontario near Rochester through Allegany County to Williamsport, PA.

- Contracted with the Greater Allegany County Chamber of Commerce to administer and operate the Tourism function for Allegany County.
- Alfred State College expansion at both campuses including the construction of new athletic facilities, development of a new Leadership Campus Center facility, updates to the farm facilities and green technology facilities.
- Applied for monies through ConnectNY Communications Broadband Grant 2012 and received the funding.
- Greater Allegany County Area Chamber of Commerce organized.
- Completed a Communications Study of Existing Infrastructure 2011.
- Continued growth with the ACCORD Small Business Center and ACDSI program providing learning opportunities and loans to small entrepreneurs.
- Created “Core4Me” through LiteracyWest to provide a computer based system to link agencies.
- Initiated a Communications Ad-Hoc Committee through the Allegany County Board of Legislators.
- Published a County-wide, on-line community events calendar on www.discoveralleganyCounty.com
- Established a Manufacturing Council.
- Created a standing Legislative Committee for Facilities and Communications.
- Developed a Leadership Allegany Program with yearlong classes and successful projects.
- Organized a new Cooperative local foods center in Houghton.
- Established new Farmers Markets in Angelica, Wellsville, and Alfred.
- Finished the Crossroads Development waterline engineering, environmental permitting and legal issues.
- Cuba Lake sewer line installed.
- Developed driving tours, brochures and maps, installed signs on three driving tours.
- Expansion of Cornell Cooperative Extension for Agricultural Development program.
- Growth in local events such as Cuba Dairy Week, Civil War Reenactment, Rushford Labor Day, Wellsville Balloon Rally, Garlic Festival and the County Fair.
- Increased niche farming including organic chicken and dairy as well as specialties such as alpaca farms.
- Increased sales and bed tax revenues that show a positive growth in local retail and tourism business.
- ION installed the 96-strand fiber optic cable for broadband from Cuba to Belmont, north through Houghton, east to Alfred and south to Wellsville and Whitesville.
- Construction and renovation of the Allegany County Courts system facility and renovations in the County Office Buildings.
- Established the Planning and Economic Development Committee of the County Legislature.
- Established, funded and staffed County Planner position.
- Created and approval the Town of Amity, Town of Grove, Town of Hume, Town of Caneadea, Town of Rushford Comprehensive Plans.
- Formed and funded the Comprehensive Plan Implementation Group.

- Significant improvement in the County Bond rating and overall financial standing.
- Allegany Western Steuben Rural Health Network “Dashboard for Health” was implemented.
- Produced a “Nurturing Livable Communities - Allegany County Community Partnership on Aging Strategic Plan 2009”.
- Organized a Partners for Prevention in Allegany County “Comprehensive Substance Abuse Prevention Plan”.
- Development of new housing such as the facility in Wellsville on Seneca and Howard Streets.
- Updated emergency radios and transmission system.
- Increased Emergency Medical Technician Training opportunities significantly.
- Housing rehabilitation projects administered through various local agencies.
- Office for the Aging and Veterans Services building constructed at the Crossroads Center.
- Planning and engineering for the Cuba Hospital Assisted Living Facility completed.

Project Priorities

Some of the following are contributing agencies, entities and departments that will be fundamental to the accomplishment to the succeeding list of tasks and expectations:

- Industrial Development Agency
- Department of Development
- Board of Legislators
- County Administrator
- Department of Public Works

- County Planning Board
- Comprehensive Plan Implementation Group
- Greater Allegany County Chamber of Commerce
- Local Chambers of Commerce and Business Associations
- NYS Elected Officials
- Office of Tourism
- Cornell Cooperative Extension
- Recreational and Tourism Companies
- Manufacturing Companies
- Service Firms
- Main Street and Small Business owners
- Allegany County United Way
- Allegany County Area Foundation
- Genesee River Wilds
- Courts
- Assessors
- ACCORD
- Habitat for Humanity
- Western Steuben and Allegany Rural Health Network
- Town and Village Governments
- Local Planning Boards
- Local Community Betterment Associations
- Historical Groups
- Housing and Community Action Agencies
- Literacy West and Core4Me
- Local Universities and Colleges
- Central School Districts
- Local Volunteer Fire and Ambulance Departments
- Commercial Funding
- Broadband Providers
- Private Developers

Priorities	Level	Description
Immediate	1	Build-out the Crossroads area that is planned for I-86, Route 19 and CR 20.
Immediate	2	Construct the 417 East Waterline near Wellsville.
Immediate	3	Communications and Broadband Expansion.
Immediate	4	Improvements and Development at Swain Resort.
Immediate	5	Internal Marketing and Public Relations Campaign for Allegany County Business and Development.
Immediate	6	Agricultural Development and Improvement of markets for products.
Succeeding	7	Job Creation through Technology Transfer.
Succeeding	8	Maintenance and enhancement of a Priority List for Infrastructure Development.
Succeeding	9	Increase Inter-governmental/ Municipal Cooperation.
Succeeding	10	Housing – Development of additional and better stock and revitalization projects in existing communities.

Priorities	Level	Description
Succeeding	11	Establish coordination between Water and Sewer services within the County; Create the Office of Coordination and Assistance.
Succeeding	12	Continue development vehicles for business investment including on-going development of venture capital.
Succeeding	13	Development of Industrial facilities at the CR 20 S-Curves site.
Succeeding	14	Recreation/Tourism development including additional Parks, Events, ATV & Equestrian Trails and facilities.
Succeeding	15	Additional projects are included in the Appendices.



Creek in Almond

The following items need to be addressed by the Board of Legislators:

Grants

There are many strategies noted throughout this document that rely on the idea of better utilizing grant funds to undertake projects and fully implement them. An important part of this implementation plan is to become more proactive in our efforts at securing funds from New York State, the US government and private foundations from across the nation and world.

Grants Goal:

Our goal is to implement this plan and develop projects that promote growth throughout Allegany County.

Grants Objectives:

- Adopt and facilitate the implementation of all aspects of this plan.
- Be proactive in finding money for projects within the County.

Grants Strategies:

- Promote collaboration and cooperation of all citizens of Allegany County to utilize all aspects of this Comprehensive Plan.
- Encourage all levels of government to cooperate in the implementation of this countywide plan.
- Facilitate coordination of grants between County, Towns, Villages, State, and Federal levels.

- Create a Central Grant Writing program. Investigate employment/contract status of a grants writer and possible sharing with colleges/Towns/Villages.
- Aggressively offer support to Towns and Villages in their efforts to attract State and Federal funding.
- Develop a Capital Investment Plan for the County.
- Develop Projects for submission to ARC and/or EDA for Grant funding.
- Utilize grant funds to maximize signs and possibly billboards for location information, tourism, development, recreation opportunities within the County.



Andover in Fall

Comprehensive Plan Adoption Procedures

Preparation.

Upon completion of the Allegany County Comprehensive Plan the Allegany County Comprehensive Planning Board shall, by resolution, recommend such proposed Allegany County Comprehensive Plan to the Allegany County Legislature.

Environmental review.

The Allegany County Comprehensive Plan and any amendments thereto shall be subject to the provisions of the State Environmental Quality Review Act [SEQR] under Article Eight of the Environmental Conservation Law and its implementing regulations. The County Comprehensive Plan may be designed to also serve as, or be accompanied by, a Generic Environmental Impact Statement pursuant to the State Environmental Quality Review Act statute and regulations. No further compliance with such law is required for subsequent site-specific County actions that are in conformance with the thresholds established for such County actions in the Generic Environmental Impact Statements and its findings.

Agricultural review and coordination.

The Allegany County Comprehensive Plan and any amendments thereto for a County containing all or part of an agricultural district or lands receiving agricultural assessments within its jurisdiction shall continue to be subject to the provisions of Article Twenty-five-AA of the Agriculture and Markets Law relating to the enactment and administration of local laws, ordinances, rules, or

regulations. A newly adopted or amended County Comprehensive Plan shall take into consideration applicable County Agricultural and Farmland Protection Plans as created under Article Twenty-five-AAA of the Agriculture and Markets Law.

Referrals.

The Allegany County Legislature shall, prior to adoption, refer the proposed Allegany County Comprehensive Plan or any amendment thereto to the County Planning Board and Southern Tier West Regional Planning and Development Board. The Allegany County Legislature shall, prior to adoption, refer the proposed Allegany County Comprehensive Plan or any amendment thereto to the legislative bodies and to the planning boards of each Town and Village within the County for review and recommendation.

Public hearings; notice.

- a. Prior to adopting or amending a County Comprehensive Plan, the Allegany County Legislature shall hold one or more hearings on such proposed Plan or amendments thereto.
- b. Wherein the Allegany County Comprehensive Planning Board prepared the proposed Allegany County Comprehensive Plan, the Allegany County Legislature shall, within ninety days of receiving the ACCP board's recommendations on such proposed plan, and prior to the adoption of the plan, hold a public hearing on such proposed plan.
- c. Notice of a public hearing shall be published in a newspaper of general circulation in the County at

least ten calendar days in advance of the hearing. Notice shall also be mailed to the chief executive officer and the chairperson of the Planning Board of each municipality at least ten days before such hearing. Representatives of the regional and/or County Planning Board, the Director of Public Works, or his or her representative, County departments, municipalities, citizens and other interested parties shall be given the opportunity to be heard.

Adoption.

The Allegany County Legislature may adopt by resolution this County Comprehensive Plan or any amendment thereto.

Filing of adopted County comprehensive plan.

The adopted County Comprehensive Plan and any amendments thereto shall be filed in the Office of the County Clerk and a copy thereof filed in the office of the Allegany County Planning Board, with the Secretary of

State, as well as with the Clerk of each Town and Village within Allegany County.

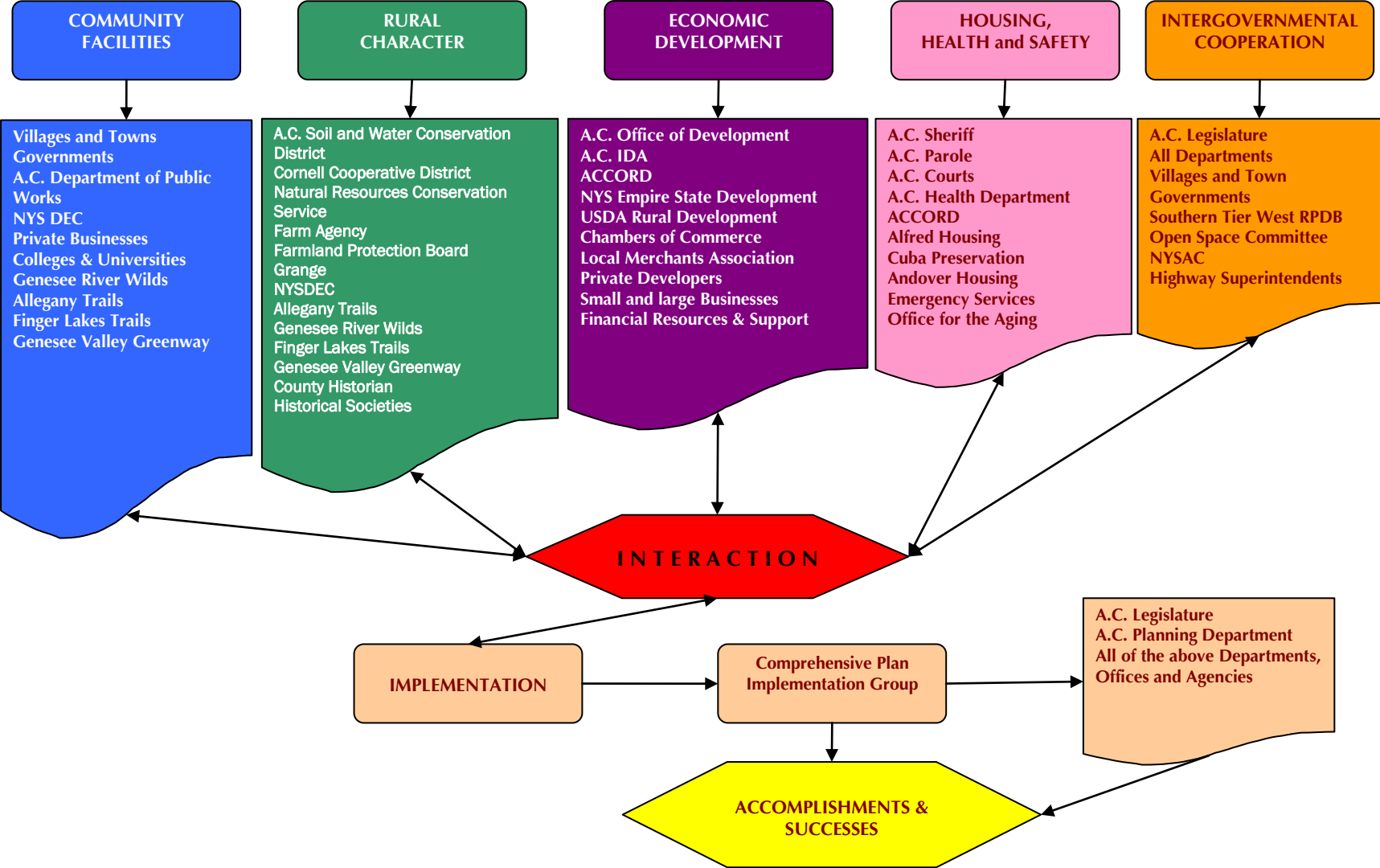
Effect of adoption.

- a. All County land acquisitions and public improvements, including those identified in the County official map adopted or amended pursuant to this article, shall be in accordance with a County Comprehensive Plan, if one exists.
- b. All plans for capital projects of a municipality or state governmental agency on land included in the County Comprehensive Plan adopted pursuant to this section shall take such plan into consideration.

Periodic review.

The Allegany County Legislature shall have the Comprehensive Plan reviewed and updated according to the Comprehensive Plan review cycle shown in the last sub-section.

Allegany County



Integration and Additions

Overview

This section covers the integration and process whereby amendments, additions and updates can become part of the Comprehensive Plan Elements

Integration and Additions Goal:

To achieve the Comprehensive Plan's full potential for success, the day-to-day operations of the departments, agencies and local governments of this County will consider the goals, objectives and strategies to be of paramount importance.

Integration and Additions Objectives:

- Keep the plan up to date.
- Actively work to implement the plan.
- Monitor and evaluate the progress of implementation of the Comprehensive Plan.

Integration and Additions Strategies:

- Review accomplishments and projects by the County Planning Board and Department staff on an annual basis as part of their Annual Report.
- Have Plan updated on a minimum of four-year cycle and approved by the Legislature on same cycle.
- Authorize and encourage staff to pursue implementation of the plan.
- Continue governmental and financial support for the Comprehensive Plan Implementation Group.
- All the Departments shall consider the goals of the Comprehensive Plan when developing the goals of their own Department.

The Comprehensive Plan Delivery System

1. Plan implementation and project development will build on existing structure and strengths within existing County departments and foster inter-agency collaborations. Specific goals will be prioritized and targeted for in-house action under the guidance of the legislative body and legislative committee structure.
2. Stakeholder collaboration among special interest groups, agencies, and non-profit organizations will unify associated interests to accomplish plan goals under the leadership of the Office of Development.
3. A dedicated fund supporting the accomplishment of the Comprehensive Plan is recommended. This fund would support project development, meet required grant matches, equipment, consulting, and provide fundamental support of Comprehensive Plan delivery. The fund will be managed by the Legislature with recommendations from Comprehensive Plan Implementation Group, the County Planning Board and Office of Development.
4. Comprehensive Plan accountability, measurement of progress, performance, and accomplishments as well as review and making recommendations to the Legislature for updating of the plan will be coordinated by the Planning Board and the Office of Development.
5. The County will develop planning and production capacity in the Office of Development by maintaining the County Planner position and equipment as well as supporting grantsmanship, information system development, and project management under guidance of the Office of Development.

Comprehensive Plan Review Cycle

The Allegany County Comprehensive Planning Board considers this extremely important. The built in review procedures for this plan are to be operated as follows:

Process:

- a. The Chairman of the Legislature will appoint a committee as the Allegany County Comprehensive Planning Board made of nine members at the end of the first year after Legislative elections. The nine-committee members will be:
 - Three County Planning Board members,
 - Three County Legislators and
 - Three At-Large members.
- b. This group of nine will be allocated the financial and staff support to complete a full review and update of the Comprehensive Plan.
- c. The timeline will be similar to this effort with a goal of having a completed and approved plan by the middle of the fourth year of the Legislative cycle.
- d. The review and update of the plan will include reviewing and revising the concepts, projects, census data, map data, currency of the appendices, and integrating proposals as appropriate by Departments, Agencies, Planning Board, Comprehensive Plan Implementation Group, County Legislators and the public.
- e. The approval process will follow the Comprehensive Plan Adoption Procedures noted earlier in this chapter.

Annual Submissions:

Conceivably, there will be a need for annual updates, amendments and additions to the appendices. The following will be the process to undertake these changes:

- a. If it is determined that an amendment to the Comprehensive Plan is needed between the normal review cycles, then the proposed amendment should be submitted to the Allegany County Planning Board for their review and approval through majority vote. The proposed amendments will then be submitted to the County Legislature and follow the New York State requirements for adoption of amendments to the County Comprehensive Plan.
- b. If an agency, department or other entity wishes to have a new Study, Report, Plan, map, dataset or some other document included in the Appendices then these should be submitted to the Office of Development at anytime during the year.
- c. Twelve Copies of the document shall be made available in hardcopy form. One electronic copy on CD or DVD or appropriate other media shall also be submitted. Electronic copies shall be in PDF format or similar final appropriate system.
- d. The Document will be provided to the Allegany County Planning Board for review and approval through majority vote to accept into the Comprehensive Plan.
- e. All Documents received prior to October 31 of each year will be considered by the Allegany County Planning Board for inclusion in a single annual request to the Allegany County Legislature

for an amendment to the Comprehensive Plan. If the Planning Board requires other assistance in reviewing these documents by the Comprehensive Plan Implementation Group or outside entities then they shall make this request known.

- f. All Documents received after October 31 will be considered during the following year.
- g. If the Planning Board approves the proposed document for inclusion in the revised Comprehensive Plan then additional copies of the documents will be provided for the Legislature and staff as requested.
- h. The Legislature will then accept through the appropriate committee and follow the New York State requirements for adoption of amendments to the County Comprehensive Plan.

Summary and Closing:

The Allegany County Comprehensive Plan is a compendium of issues, ideas, situations, and proposed solutions. The intended power imparted to the Plan is testimony to our County's resolve to move our living situation forward. It is a dynamic endeavor and the planning group does hereby charge the community and its leadership with the taking of the next steps, the unification of stakeholders, amassing the resources and moving forward. Initial guidance for such movement is implicit to the comprehensive planning process. Economic security, development of infrastructure, business, and industry must unfold and flourish in concert with the preservation of our natural environment, cultural heritage, and serve to improve our quality of life.



Ridgewalk and Run

Acknowledgements:

At the conclusion of the Comprehensive Plan we take this moment to thank everyone who has submitted comments, photographs, data, other information, their time and efforts on the creation of this plan including:

- **Chairman of the County Legislature** - Curtis Crandall
- **Board of Legislators:** District 1: David Pullen, Theodore "Ted" Hopkins, District 2: Frederick Sinclair, Dwight "Mike" Healey, Norman Ungerman, District 3: Dwight Fanton, Glen Benson, Donald Cady, District 4: Kevin LaForge, Timothy O'Grady, Karl Graves, District 5: Douglas Burdick, Aaron McGraw, Phillip Curran

- **County Administrators:** John Margeson, Mitch Alger
- **Comprehensive Plan Review Committee:** Ed Eicher, Rich Ewell, Dale Foster, Lee Gridley, Ted Hopkins, Chuck Jessup, Michael Johnsen, Kevin LaForge, Fred Sinclair
- **Office of Development:** John Foels – Director of Development; Kier Dirlam – County Planner; Patience Reagan; Cathleen Whitfield
- **Allegany County Planning Board**
- **Comprehensive Plan Implementation Group**
- **Allegany County Attorney** – Thomas Miner
- **Allegany County Clerk of the Legislature Board** – Brenda Rigby Riehle
- **Allegany County Department of Public Works** – Dave Roeske, Guy James, Dean Scholes, Tim Palmiter
- **Allegany County Emergency Services Office** – Jeff Luckey, Mike Barney
- **Allegany County Employment & Training** – Reita Sobeck-Lynch
- **Allegany County Health Department** – Lori Ballengee, Thomas Hull
- **Allegany County Historian** – Craig Braack
- **Allegany County Real Property Tax** – Steven Presutti, Louise Windus
- **Allegany County Sheriff’s Department** – Rick Whitney, Kevin Monroe, Dan Hanchett
- **Allegany County Tourism** – Michael Burke, Nancy Fusco, Nancy Monroe
- **ACCORD Corporation** – Charles Kalthoff, Odeney Carty, Lynn Faecke
- **Allegany Co. Soil & Water Cons. District** - Scott Torrey
- **Allegany County Area Chamber of Commerce** – Christina Hedstrom, Gretchen Hanchett
- **Allegany County Community Partnership on Aging**
- **Allegany Trails** – William Dibble
- **Allegany/Western Steuben Rural Health Network, Inc** – Carrie Whitwood, Helen Evans, Larry Kaminski, Jason Weeks
- **Cornell Cooperative Extension** - Lynn Bliven
- **Alfred University** – Rick McLay
- **Alfred State College** – Craig Clark
- **Houghton College** – Phyllis Gaerte

- **Peter Caya Photography**
- **Windy Ridge Farm** - Tim Koegel
- **Pollywogg Holler Eco-Resort** – Bill Castle
- **Genesee River Wilds, Inc.** – Bill Hart
- **Literacy West** – Lisa Lee
- **Mercy Flight Western New York** – Jackie Green
- **Partners for Prevention in Allegany County**

- Town of Amity
- Town of Almond
- Town of Birdsall
- Town of Burns
- Town of Caneadea
- Town of Friendship
- Town of Genesee
- Town of Granger
- Town of Grove
- Town of Rushford
- Town of Ward
- Town of Wellsville
- Town of West Almond
- Town of Willing
- Village of Alfred
- Village of Angelica
- Village of Belmont
- Village of Bolivar
- Village of Canaseraga
- Village of Cuba

If we have inadvertently left anyone off the list we regret the oversight as there were many calls, surveys and e-mails answered during the course of this project.

Special Thanks to Lee Gridley for her extended and dedicated efforts in bringing this plan to fruition and completion.

The Comprehensive Plan Committee accords special recognition to H. Kier Dirlam for extraordinary efforts, map creation and extra time expended in bringing the 2013 Comprehensive Plan to completion.



Alton Saylor Bridge over Joncy Gorge - Angelica